

Atlanta Regional Commission  
200 Northcreek, Suite 300  
3715 Northside Parkway  
Atlanta, Georgia 30327-2809



Harry West  
Director

January 23, 1998

Honorable Mitch Skandalakis, Chairman  
Fulton County Commission  
141 Pryor Street  
Atlanta, GA. 30303

RE: Development of Regional Impact Review  
Majestic South Fulton Parkway Industrial Park

Dear Mitch:

I am writing to let you know that the ARC staff has completed the Development of Regional Impact (DRI) review of the rail-served industrial park proposed by Majestic on South Fulton Parkway. Our finding is that this DRI is in the best interest of the State.

Enclosed is a copy of our review report. Also enclosed is a copy of comments we received from Union City as a part of our review.

Please feel free to call me or Beverly Rhea (404-364-2562) if you have any questions concerning this review.

Sincerely,

Harry West  
Director

Enclosures

c Ms. Nancy Leathers, Fulton County  
Ms. Marian Eisenberg, Fulton County  
Mr. Woody Galloway, Attorney  
Mr. Kent Valley, Majestic Realty  
Mr. Wayne Shackelford, GDOT  
Mr. Harold Reheis, GEPD  
Mr. Paul Radford, GDCA

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Facility: Majestic Realty South Fulton Parkway Industrial Development  
Preliminary Report: December 22, 1997  
Final Report: January 23, 1997

## **DEVELOPMENTS OF REGIONAL IMPACT**

### **REVIEW REPORT**

#### **GENERAL**

According to information on the review form or comments received from potentially affected governments:

**Is the proposed project consistent with the host-local government's comprehensive plan? If not, identify inconsistencies.**

Yes.

**Is the proposed project consistent with any potentially affected local government's comprehensive plan? If not, identify inconsistencies.**

No inconsistencies were identified review process.

**Will the proposed project impact the implementation of any local government's short-term work program? If so, how?**

No.

**Will the proposed project generate population and/or employment increases in the Region? If yes, what would be the major infrastructure and facilities improvements needed to support the increase?**

According to information submitted with the review, only 250-300 jobs will be generated by the development.

**What other major development projects are planned in the vicinity of the proposed project?**

The nearest DRI was Eastern International Speedway and it was withdrawn from action.

**Will the proposed project displace housing units or community facilities? If yes, identify and give number of units, facilities, etc.**

4,000 sq. ft. of residential development.

**Will the development cause a loss in jobs? If yes, how many.**

No.

### **LOCATION**

**Where is the proposed project located within the host-local government's boundaries?**

The site is on the south side of South Fulton Parkway and is bounded on the east by Seaboard Coast Line Railroad, on the west by Hunter Road and partially on the south by White Road. 84°32'/33°36'

**Will the proposed project be located close to the host-local government's boundary with another local government? If yes, identify the other local government.**

The site is approximately one mile from the Cities of East Point and Union City. The City of Union City returned comments supporting the proposal.

**Will the proposed project be located close to land uses in other jurisdictions that would benefit or be negatively impacted by the project? Identify those land uses which would benefit and those which would be negatively affected and describe impacts.**

No.

### **ECONOMY OF THE REGION**

According to information on the review form or comments received from potentially affected governments:

**What new taxes will be generated by the proposed project?**

\$2,405,000 from real estate tax, inventory sales tax and personal property tax (equipment tax).

**How many short-term jobs will the development generate in the Region?**

50.

**Is the regional work force sufficient to fill the demand created by the proposed project?**

Yes.

**In what ways could the proposed development have a positive or negative impact on existing industry or business in the Region?**

The development will provide jobs in this area of South Fulton County and may accommodate some of the business which will be relocating due to the Hartsfield Atlanta International Airport Commuter Runway.

**NATURAL RESOURCES**

**Watershed Protection**

The proposed site is not located within a water supply watershed.

**Floodplains**

Areas within the proposed development are located within the 500-year floodplain. Steps should be taken by Fulton County to mitigate potential impacts on these floodplains.

**Georgia Erosion and Sedimentation Act / Stream Buffer Requirements**

This act requires that a 25 foot wide natural vegetated buffer be maintained on both sides of streams designated as "State Waters." ARC recommends that the developer work with the state to determine if the portions of Wolf Creek within the proposed site are considered "State Waters," and provide protection measures if appropriate. ARC also recommends that the developer work with Fulton County to determine what stream buffer requirements must be met under the County's Storm Water Management ordinance.

**Storm Water / Water Quality**

Steps should be taken to limit the amount of pollutants that will be produced during and after construction. During construction, the project should conform to the County's erosion and sediment control requirements. After construction, water quality can be impacted without storm water pollution controls. The amount of pollutants that will be produced after construction of the proposed redevelopment was estimated by ARC. These estimates are based on some simplifying assumptions for typical pollutant loading factors (lbs/ac/yr). The loading factors are based on the results of regional storm water monitoring data from the Atlanta Region. The following table summarizes the results of the analysis.

**Estimated Pounds of Pollutants Per Year**

<u>Land Coverage</u>	<u>Total Phosphorus</u>	<u>Total Nitrogen</u>	<u>BOD</u>	<u>TSS</u>	<u>Zinc</u>	<u>Lead</u>
Open Space (74 ac.)	5.92	28.86	666.00	17390.00	0.00	0.00
Impervious Surface (170 ac.)	219.30	2070.60	19380.00	120360.00	251.60	32.30
Total (244 ac.)	225.22	2099.46	20046.00	137750.00	251.60	32.30

If the development is approved, Fulton County should take steps to mitigate potential impacts. The Interim Regional Water Quality Management Guidelines, adopted by the Atlanta Region, provide suggestions for addressing storm water quality. These guidelines offer general guidance for the control of post-development pollution in storm water (find attached).

## **HISTORIC RESOURCES**

**Will the proposed project be located near a national register site? If yes, identify site.**

No.

**In what ways could the proposed project create impacts that would damage the resource?**

N/A.

**In what ways could the proposed project have a positive influence on efforts to preserve or promote the historic resource?**

N/A.

## **INFRASTRUCTURE**

### **Transportation**

**How much traffic (both average daily and peak am/pm) will be generated by the proposed project?**

Land Use	Sq. Feet	Weekday	AM Peak Hour		PM Peak Hour	
			Enter	Exit	Enter	Exit
Rail Served Warehouse Facility	3,502,250	3570	275	107	168	312
		70% CARS 30% TRUCKS*				

The above trip generation figures were calculated using data from a similar Atlanta region facility. The data was collected by a professional firm and submitted to ARC by the developer. PM and AM trip distributions are derived from the Institute of Traffic Engineers Trip Generation (5th Edition) manual.

**What are the existing traffic patterns and volumes on the local, county, state and interstate roads that serve the site?**

The following volumes are based on 1996 GDOT coverage counts from area facilities that will likely provide the primary routes for traveling to the proposed development. 2010 volumes for these facilities were obtained from the ARC transportation model.

Facility	1996 Number of Lanes	1996 Volume	1996 V/C Ratio	2010 Number of Lanes	Forecast 2010 Volume	2010 V/C Ratio
GA 14 Spur from Roosevelt Hwy to Buffington	4	14,400	0.2	4	16,500	0.2
GA 14 Spur from Buffington to I-285	4	21,800	0.3	4	38,000	0.5
I-285 from GA 14 Spur to Washington Rd	8	109,900	0.7	8	141,200	1.0
I-285 from GA 14 Spur to GA 279	12	85,000	0.4	12	107,500	0.5
Roosevelt Hwy from Stonewall-Tell Rd to Welcome All Rd	4	12,500	.2	4	15,800	.3
Roosevelt Hwy from Welcome All Rd to GA 14 Spur	4	16,700	.3	4	19,100	.4

This table indicates that the area road network has sufficient capacity to efficiently meet travel demand. It suggests adequate capacity to meet travel demand in 2010.

**What transportation improvements are under construction or planned for the Region that would affect or be affected by the proposed project? What is the status of those improvements (long or short range or other)?**

The ARC's adopted Atlanta Regional Transportation Improvement Program FY 1996 - FY 2001 (TIP), as amended September 25, 1996, includes the following proposed projects in the vicinity of this site:

FS 034 Buffington Rd from SR 138 to US 29. 2 to 4. CST scheduled for 1999.

The Atlanta Region Bicycle and Pedestrian Walkways Plan, 1995 Update includes the following long term projects as not yet scheduled for construction.

- *South Fulton Pkwy.* Douglas Co. to Welcome All Rd. Class 2 on road bicycle facility.
- *Welcome All Rd.* Camp Creek Pkwy to Roosevelt Hwy. Class I separated bicycle facility.
- *Buffington Rd.* Roosevelt Hwy to Jonesboro Rd. Class 2 on road bicycle facility.

**Will the proposed project be located in a rapid transit station area? If yes, how will the proposed project enhance or be enhanced by the rapid transit system?**

No.

**Is the site served by transit? If so, describe type and level of service.**

MARTA Bus Route 180 passes the site on Roosevelt Highway on its way between the College Park MARTA station, Fairburn and Palmetto.

**Are there plans to provide or expand transit service in the vicinity of the proposed project?**

The developer proposes routing Bus Route 180 up Hunter Road to serve the site with a bus stop (to include an onsite bus turnaround).

**What transportation demand management strategies does the developer propose (carpool, flex-time, transit subsidy, etc.)?**

None.

**What is the cumulative generation of this and other DRIs or major developments? Is the transportation system (existing and planned) capable of accommodating these trips?**

The traffic analysis above indicates that the area road network has sufficient capacity to efficiently meet travel demand . It suggests adequate capacity to meet travel demand in 2010. Operational improvements may be required and alternative transportation modes will be important to preserve accessibility and mobility in the area. This site should be designed to include an internal sidewalk network linking the bus stop, the buildings and the employee parking lots to facilitate MARTA commuting and employee carpooling.

## **INFRASTRUCTURE**

### **Transportation Air Quality Analysis**

The emissions analysis for the proposed development is based on trip generation estimates, calculated as a function of the building floor area (ITE, 1991), in addition to traffic counts conducted locally for comparable sites in the region<sup>1</sup>. Emissions associated with light duty gas vehicles (passenger automobiles) are calculated using a mix of peak highway and off peak highway conditions assuming 20% cold starts for each. Different emission rate factors were used to estimate the air quality impacts of heavy-duty diesel truck activity. Total emissions were based in part on the anticipated distribution of generated truck traffic within the region.

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<sup>1</sup> Traffic Engineering Solutions, Inc. Traffic Impact Study for Spur 14 - Warehouse Facility; 12/31/97



Estimates for hydrocarbons and Nox resulting from this development are presented in the following table.

	<u>TONS PER YEAR</u>	<u>TONS PER DAY</u>
Nitrogen Oxides	46.568	0.179
Hydrocarbons	10.305	0.040

The results of the analysis performed indicate that the proposed development generates an acceptable level of harmful emissions. Although this development meets air quality criteria, suggestions to improve the development include:

- I. Establishment of an Employee Commute Options Program. This development has a significant base of employment generating trips which could be reduced by the implementation of trip reduction efforts sponsored through the employer.
- II. Altering fleet mix to include cleaner burning vehicles. A mix of fleet vehicles including cleaner burning heavy-duty diesel vehicles and lighter duty trucks should be considered.

## INFRASTRUCTURE

### **Wastewater and Sewage**

**How much wastewater and sewage will be generated by the proposed project?**

Information submitted with the review indicates 0.2 MGD.

**Which facility will treat wastewater from the project?**

The site appears to be in the Camp Creek sewer service area.

**What is the current permitted capacity and average annual flow to this facility?**

Capacity = 13.0 MGD

1995 = 11.74 MGD

**What other major developments will be served by the plant serving this project?**

Nine projects totaling 3.75 MGD; however, some of these projects are developed and others are no longer proposed.

## **INFRASTRUCTURE**

### **Water Supply and Treatment**

**How much water will the proposed project demand?**

Information submitted indicates 0.3 MGD.

**How will the proposed project's demand for water impact the water supply or treatment facilities of the jurisdiction providing the service?**

The County will have sufficient supply.

## **INFRASTRUCTURE**

### **Solid Waste**

**How much solid waste will be generated by the project? Where will this waste be disposed?**

Approximately 600 tons.

**Other than adding to a serious regional solid waste disposal problem, will the project create any unusual waste handling or disposal problems?**

No.

**Are there any provisions for recycling this project's solid waste.**

None stated.

## **INFRASTRUCTURE**

### **Other facilities**

**According to information gained in the review process, will there be any unusual intergovernmental impacts on:**

- Levels of governmental service?
- Administrative facilities?
- Schools?
- Libraries or cultural facilities?
- Fire, police, or EMS?
- Other government facilities?
- Other community services/resources (day care, health care, low income, non-English speaking, elderly, etc.)?

No.

## **HOUSING**

**Will the proposed project create a demand for additional housing?**

Small demand.

**Will the proposed project provide housing opportunities close to existing employment centers?**

No.

**Is there housing accessible to the project in all price ranges demanded?**

Yes.

**Is it likely or unlikely that potential employees of the proposed project be able to find affordable\* housing?**

Likely.

\* Defined as 30 percent of the income of a family making 80 percent of the median income of the Region. 1996 median family income of \$52,100 for Atlanta MSA.

## ARC Storm Water Management Task Force INTERIM STORM WATER QUALITY MANAGEMENT GUIDELINES

### Introduction

The following are suggested interim guidelines for local governments that want to protect and improve water quality by minimizing the potential harmful impacts generated by pollution in storm water runoff from urban land uses. These guidelines are focused on practices to minimize long-term impacts of developed areas on water quality. In general, the objectives of these interim guidelines include minimizing imperviousness, providing areas to capture overland flow of storm water and allow it to infiltrate into the soil, treating other runoff that leaves a developed site and designing sites to protect water quality.

Although many pollutants in storm water runoff must be considered in storm water design, one of the primary pollutants used as a design parameter is total suspended solids, or TSS. The following table is provided as information on post-development characteristics of average annual TSS loads (pounds per acre per year) associated with various land uses and development types. The source of this information is based on storm water samples collected for the Atlanta Region Storm Water Characterization Study and is supplemented with national data for the non-urban land uses.

<u>Land Use</u>	<u>TSS (lbs/ac/yr.)</u>
Forest/Open	235
Agriculture/Pasture/Cropland	327
Large Lot Single Family (>2ac)	355
Low Density S.F. (1-2ac)	447
Low-Medium Density S.F. (0.5-1.0ac)	639
Medium Density S.F. (0.25-0.5ac)	801
Townhouse/Apartment	605
Commercial	983
Office/Light Industrial	708
Heavy Industrial	795

The Atlanta Region Storm Water Management Task Force is working to develop a detailed manual of Best Management Practices (BMPs) for reducing TSS and other pollutants in storm water runoff from urban areas. The Task Force generated the following protection measures as interim recommendations to be used until the BMP manual is completed. This guidance document includes a variety of recommended practices which are presented below as options for developers and engineers to consider in designing controls for storm water runoff quality from developed areas. These practices are options and may be used alone or in combination - selection of appropriate controls will be site-specific.

### Practice 1: Minimize Impervious Surface

This option may be most appropriately applied to larger sites. Minimizing the amount of impervious surface on a site allows for more infiltration of storm water into the ground, thereby reducing both pollutants and the runoff from the site. This approach to managing storm water runoff does not require extensive maintenance. Therefore, when possible, limiting impervious surface on a site should be encouraged. This basically involves leaving part of a site undeveloped to achieve lower percentages of impervious surface. It is recommended that impervious surface on a site be limited to the impervious surface equivalent to medium density, single family residential (approximately 1/4 - 1/2 acre average lot sizes) development. This type of development typically has 25% or less impervious surface. If a developer restricts impervious surface to these levels, construction of structural controls for water quality would probably not be necessary. Any development more dense than medium density single family residential should employ structural controls (see Practice 2 below).

The development site should be planned so that open space areas act as a pollutant filter and buffer for storm water flow from the site. Environmentally sensitive portions of a development site such as river and stream corridors and wetlands should be targeted for the undeveloped, "open space" or "greenbelt" areas. Local governments can encourage the concept of "cluster development," which allows higher levels of impervious (over 25%, for example) on portions of a site if sensitive areas are left undeveloped and maintained as undisturbed open space and they function to reduce the pollutant load in storm water runoff. Provisions should be made so that any open space areas are maintained in their natural state. If any development in these areas occurs in the future, the site would have to be re-reviewed, for storm water quality purposes, by the local government.

As a general guideline to local governments, several studies indicate that watershed-wide impervious surface amounts should not exceed 10-25% of the total land area in a water supply watershed.

### **Practice 2: Structural Controls**

If the developer selects storm water management options which involve structural controls, it is important for local governments to require that the developer submit a Storm Water Management Plan as a key component of the Plan of Development. The storm water plan should include the location, construction and design details and all engineering calculations for all storm water quality control measures.

#### Wet Ponds

This practice recommends that structural controls be designed to control water quality in addition to the quantity controls typically required by local governments. At this time, the preferred approach to achieve water quality goals is construction of wet ponds. However, wet ponds may be more appropriately suited for larger developments or a group of developments. To develop an appropriate wet pond, additional storage provided above the permanent pool, combined with an appropriately designed outlet control structure, could give the necessary control for both storm water quality and quantity. Other structural control methods such as constructed wetlands could be explored as long as they were shown to achieve the desired pollutant removal.

As an example, the following design guidelines typically achieve a TSS reduction of 65%.

- Keep pond shape simple for good circulation.
- Inlets should be widely spaced from the outlets to avoid short-circuiting.
- Length should be three to five times the width.
- At least three, and preferably six to seven feet of permanent pool depth is needed for the majority of the pond.
- An underwater shelf (approximately 6"-12" deep and at least 3' wide) around the perimeter of the pond should be planted with rooted aquatic plant species.
- The pond should be designed with a sediment forebay which is easily accessible for maintenance and periodic cleaning. The forebay should be designed so as to minimize the resuspension of previously deposited sediments. The forebay storage capacity should be about 10% of the permanent pool storage to accommodate sediment accumulations over a 10- to 20-year period.
- The pond surface area should correspond to approximately 1% of the total drainage area. The minimum drainage area is 20-25 acres; the maximum is 100-300 acres depending on the level of imperviousness in the drainage basin.
- For water quality benefits, the pond should provide storage for runoff depths as listed below. The pond volume above the normal pool required for water quality may be calculated by multiplying the runoff depth by the contributing drainage area.

<u>Land Use</u>	<u>Inches of Runoff</u>	
	<u>Sandy Soil</u>	<u>Clayey Soil</u>
Freeways	0.35	0.40
Totally Paved Area	1.10	1.10
Industrial	0.85	0.90
Commercial	0.75	0.85
Schools	0.20	0.40
Low Density Res.	0.10	0.30
Medium Density Res.	0.15	0.35
High Density Res.	0.20	0.40
Developed Parks	0.50	0.60

- Storage for flood control should be provided above the level of storage provided for water quality benefits.
- The ratio of outlet flow rate to pond surface area for each stage value needs to be at the most 0.002 cfs/ft<sup>2</sup> for the water quality portion.

#### Extended Detention with Wetland Plantings

For smaller sites, with a drainage area less than 20-25 acres, it may be appropriate for the developer to use the option of a detention facility system established to provide water quality improvement through much longer detention times in contact with wetland plantings. Research has shown that storm water impounding areas which capture the first flush of runoff in a wetland setting for several days, in concert with an outlet control system for extending the detention times of larger storms, demonstrate measurable improvements in water quality. As an example, the following general design guidelines typically achieve a TSS reduction of between 45 and 80%.

If this type of system is desired, the pond area should follow the 1% of drainage basin rule presented above. The first flush capture should be at least 1/2 inch runoff from all impervious surfaces. The bottom of the pond should be cultivated with plantings indigenous to local wetlands. The first flush should be held so as to prevent its complete release in less than a 48 hour period. Each pond should provide the forebay sediment storage area already presented, as well as layout to prevent short circuit. Water velocity through the pond should be kept as low as possible with a maximum goal of 1/2 fps. Where possible, the outlet control system should be located adjacent to a public street to allow maximum access.

#### Maintenance of Structural Controls

If structural storm water controls are not maintained properly, they will provide no benefit. The developer's Storm Water Management Plan should require the developer to submit a detailed, long-term schedule for inspection and maintenance of any structural storm water facilities included. This schedule should be consistent with the maintenance policy of the local government and should describe all maintenance and inspection requirements and persons responsible for performing maintenance and inspection activities. Provisions should be made for the local government to inspect the facilities during and after construction.

#### **Practice 3: Other Controls**

Many of the following suggested controls are applicable to all developments. In general, the objectives of the following storm water runoff controls include minimizing imperviousness, providing areas to capture overland flow of storm water and allow it to infiltrate into the soil, reducing sediment flows, and avoiding directly connected impervious surface areas.

### **Building/Site Design**

- Direct roof downspouts away from direct connection with impervious surfaces.
- Use grassed swales/vegetative filter strips whenever feasible for the drainage collection system (eliminate curb and gutter). Because of decreased storm water runoff, a reduction in pollutant loads will also be realized.
- Landscape with terraces rather than aggressive slopes.
- Encourage the use of bioengineering practices to rehabilitate unstable stream channels resulting from impacts of urbanization.
- Protect and maintain natural, undisturbed buffers adjacent to streams.
- Keep development out of wetland and floodplain areas. Encourage incorporating wetlands into landscaping, upgrading wetlands where possible.
- Design and locate buildings, roads, parking and landscaping to conform with the natural terrain and to retain natural features.
- Minimize impervious surface in river and stream corridors.

### **Erosion and Sediment Controls**

- Leave generous buffers or natural areas between bare land areas.
- Regrass/landscape bare soil.
- Check for volume transfer and velocities of water downstream of project to protect downstream areas from increased erosion and to prevent streambank and natural area destruction.
- For controls during construction, refer to the State Erosion and Sediment Control Act and pending State construction permit.

### **Recommended References**

- United States Environmental Protection Agency, January 1993. Guidance Specifying Management Measures for Sources of Nonpoint Pollution in Coastal Waters.
- Schueler, Thomas R., Department of Environmental Programs, Metropolitan Washington Council of Governments, July 1987. Controlling Urban Runoff: A Practical Manual for Planning and Designing Urban BMPs.
- Georgia Soil & Water Conservation Commission, Metro Atlanta Association of Conservation Districts, USDA Soil Conservation Service and Georgia Environmental Protection Division, 1994. Guidelines for Streambank Restoration.
- Pitt, Dr. Robert E. Excerpts from Detention Pond Design to Control Quality and Quantity, University of Alabama, Birmingham Continuing Education Workshop. For more information, contact David Eckhoff, Director of Engineering Professional Development, (205)934-8268.
- Camp Dresser & McKee, prepared for the Atlanta Region Storm Water Task Force, Atlanta Region Storm Water Characterization Study, 1993.



## DRI-REQUEST FOR COMMENTS

**Instructions:** The project described below has been submitted to this Regional Development Center for review as a Development of Regional Impact (DRI). A DRI is a development project of sufficient scale or importance that it is likely to have impacts beyond the jurisdiction in which the project is actually located, such as adjoining cities or neighboring counties. We would like to consider your comments on this proposed development in our DRI review process. Therefore, please review the information about the project included on this form and give us your comments in the space provided. The completed form should be returned to the RDC on or before the specified return deadline.

Preliminary findings and comments of the RDC:

**Majestic Realty South Fulton Parkway Industrial Park -**  
see enclosed report.

Comments from affected party (attach additional sheets as needed):

The City of Union City has no comments regarding this development other than to welcome the development so that it may provide encouragement for other developments in the area.

Individual completing form: Ann Lippmann, City  
Planner

Local Government: City of Union City

Department: Administrative

Telephone: 770 964-2288 ext 113

Signature: Ann Lippmann Date: 1/5/98

Please return this form to:

MRS. BEVERLY RHEA  
ATLANTA REGIONAL COMMISSION  
3715 NORTHSIDE PARKWAY  
200 NORTHCREEK, SUITE 300  
ATLANTA GA 30327-2809

Return Deadline: January 8, 1998